

**INTERAGENCY COMMITTEE FOR OUTDOOR RECREATION
SUMMARY MINUTES - REGULAR MEETING**

DATE: July 14, 2000
TIME: 8:30 a.m.

PLACE: Maple Hall
La Conner, Washington

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INTERAGENCY COMMITTEE MEMBERS PRESENT:

Donna M. Mason, Chair	Vancouver
Ruth Mahan	Friday Harbor
Bob Parlette	Wenatchee
"Bud" Krogh	Seattle
Cleve Pinnix	State Parks
Elizabeth Rodrick	Designee, Department of Fish and Wildlife
Stan Biles	Designee, Department of Natural Resources

IT IS INTENDED THAT THIS SUMMARY BE USED WITH THE NOTEBOOK PROVIDED IN ADVANCE OF THE MEETING.
A RECORDED TAPE IS RETAINED BY IAC AS THE FORMAL RECORD OF MEETING.

ITEM 1. MEETING CALLED TO ORDER

Donna M. Mason, Chair, called the July 14, 2000, meeting to order at 8:25 a.m. She advised she formally submitted her letter of resignation from the Committee and this was her last meeting. She stated there was a quorum and asked Committee members to introduce themselves. Two guests from the Northwest Marine Trade Association introduced themselves also.

Chair Mason asked for approval of the March 9, 2000, regular meeting minutes. Stan Biles **moved** approval of the minutes. Bob Parlette **seconded**. **MOTION CARRIED**.

Director Johnson reviewed the agenda. Bob Parlette **moved** approval of the agenda. Stan Biles **seconded**. **MOTION CARRIED**.

ITEM 2. MANAGEMENT AND STATUS REPORTS

Director Johnson presented the Director's report (see notebook for details), stating the last application cycle went very smoothly due in part to the **PR**oject Information **SysteM** (PRISM). She stated there have been monthly SRFB meetings, which have kept many staff members very busy. She credited Tammy Owings with being extremely competent in keeping staff organized and handling meeting details. Director Johnson further stated we are fairly optimistic the Land & Water Conservation Fund (LWCF), which is currently embedded in the Conservation and Reinvestment Act (CARA), will be successful in Congress. If CARA passes, Title 2 funds the LWCF, which would amount to approximately \$8 million per year for IAC.

Debra Wilhelmi presented the Financial and Management Services report (see notebook for details), stating we are under-expended in both the operating and capital budgets compared to past years. Revenue for BFP and NOVA are on target; FARR is under revenue; and YAF is earning more interest than anticipated. WWRP has some uncommitted funds that will be assigned to other projects as they come up. Ms. Wilhelmi reported there is an audit being conducted by JLARC (Joint Legislative Audit Review Committee), and they have asked for significant data on the habitat portion of WWRP and the salmon recovery program. She added that a full-time fiscal tech and a half-time information services person have been added to staff due to the increased workload.

Bud Krogh expressed concern maintaining the same level of service with the additional workload. Director Johnson stated we have added five new project managers on the salmon side and have the capacity to add support staff. The pinch at this time is the management team's time, and we may need to hire a policy type person to help with writing, policy development, memo preparation, etc.

Greg Lovelady presented the Planning Services report (see notebook for details), which included a brief overview of the statewide recreational boating data project and an update of work with the Washington State Trails Coalition.

Eric Johnson presented the Grant Project Services Division report (see notebook for details), stating staff had conducted four application workshops statewide, which resulted in 323 applications being received by IAC. Some projects were determined ineligible and some applicants withdrew their projects, which dropped applications down to 306. This will incrementally go back up due to funds not fully requested (YAF, NOVA ORA, and state agency BFP). Grant rounds for these three programs were reopened.

There was discussion about YAF funding and the next substantial amount of money available for this program being between 2023 and 2036. Bob Parlette stated the YAF program exposed the tremendous demand for youth athletic facilities and heightened this expectation in a lot of people. Further, he feels the Legislature should be aware of this tremendous need.

In Jim Fox's absence, Director Johnson presented the legislative report, stating staff recommendation at this time is we should not pursue legislation. There may be items coming through IAC which the Committee may have an interest in or be asked to sponsor, such as COAFAC, NOVA constituency. Director Johnson further stated that due to the fact the Governor's proposed legislation due date is before the Committee's September meeting, we will notify him in early September that we may add an item subject to additional constituent work.

Chair Mason introduced Senator David Anderson and thanked him for attending.

ITEM 3. BOATING INFRASTRUCTURE GRANT (BIG) PROGRAM

Jim Eychaner presented information on the Boating Infrastructure Grant (BIG) Program, stating it is a new federal program. Due to the fact the rules are not final, details are

subject to change. He stated USFWS is administering this program at the federal level and there is about \$32 million available the states and various territories will be competing for. He presented three options for management of these monies: (1) manage BIG as a separate program; (2) identify two currently funded BFP projects that may be able to use additional funds; (3) identify two current BFP applications that fall into the BIG program and steer those to BIG. He stated staff recommends option 1 and Resolution 2000-12 reflects this.

Larry Shott, testifying on behalf of the Recreational Boating Association of Washington, encouraged the Committee to adopt option 1. The boating community would like to see these funds kept alone and not mingled in order to create a constituency and for lobbying efforts.

Stan Biles **moved** approval of the Boating Infrastructure Grant Program Management option 1. Cleve Pinnix **seconded**. **MOTION CARRIED** (Resolution 2000-12).

4. PROJECT TIMELINES

Director Johnson presented agenda item 4 ~ Project Timelines (see notebook for details), stating it evolved from the March meeting. At that time staff had presented what they thought were housekeeping issues, which triggered a policy discussion on when projects get terminated and the role of the Committee versus the role of staff. There was a need to step back and look at the overall grant-making process from beginning to end. At the same time, the Legislature gave instructions to do this in the form of a proviso attached to the WWRP budget, asking us to look at overall timeliness of projects. Director Johnson further stated the first item is a decision-making item, as it is part of the capital budget request; and the second item on project termination is for discussion, not necessarily for a decision at this time.

Debra Wilhelmi reviewed the project progress policy, handing out a revised policy and comments received from the Coalition. In response to the legislative proviso, we met with partner state agencies, the Coalition, and Nature Conservancy to talk about issues to be addressed. Comments from constituents are incorporated into this new revised policy.

Peter Scholes, Washington Wildlife and Recreation Coalition, testified they appreciated working with staff on this policy and think the result is a good policy, but certainly refinements can be made.

Bob Parlette **moved** to adopt the project progress policy with revisions (add *archaeological and environmental review* to list of complex issues in the paragraph under *Policy* section. Cleve Pinnix **seconded**. **MOTION CARRIED**. (Resolution #2000-13).

Greg Lovelady explained the next item, termination of project agreements, was to help staff in drafting a project agreement termination policy. Some questions we have are:

(1) under what conditions should the director consider terminating projects; and (2) under what conditions should the Committee make the decisions?

Director Johnson added we could bring this to the Committee for a decision or bring as a report item. What we're looking for is guidance on what termination authority the Committee wants the Director to have. She suggested we continue as we are and report to the Committee at the next couple of meetings. This will help Members determine if it's appropriate for the Committee to do both approval and termination actions.

5. 2001-03 CAPITAL BUDGET

Debra Wilhelmi presented the capital budget request to be submitted to the Office of Financial Management in September and considered by the Legislature in the 2001 session (see notebook for details). Ms. Wilhelmi handed out a memo from the Washington Wildlife & Recreation Coalition recommending what they felt the Committee should ask for in the WWRP program. She provided the Committee with a recap of the SRFB's budget request. They will be requesting \$73 million in the capital budget, comprised of \$37 million state funds and \$36 million federal funds; also asking for \$1 million to put together a monitoring strategy and \$11.2 million for hatchery reform. Ms. Wilhelmi concluded her presentation by asking the Committee to approve Resolution 2000-14, reminding them the WWRP program needs to have dollar amounts added.

Chair Mason referred Committee to the letter from John McGlenn, Chairman of the WWRC, recommending \$90 million for the 2001-03 biennium. She questioned if the Coalition had recommendations for the 10-year projection.

Peter Scholes, WWRC, stated it has always been the hope of the Coalition this grant program would have a sizeable dedicated fund ~ there is an enormous need in this area and more money could be spent if it were available. Also, past recommendations have always been \$90 million or more.

Following discussion the funding level IAC should submit, it was suggested we request a meeting with the Governor and a cover letter on the budget proposal to OFM citing the rationale for our request (i.e., continuing inflation, influx of people into the state, increased interest costs, YAF possibly being picked up by WWRP). Director Johnson stated she will draft a letter for the Committee in the next couple of weeks.

Ruth Mahan **moved** to propose \$90 million the first biennium (2001-03) with \$20 million increase each following biennium through the 2009-2011 biennium, for a total of \$650 million. Stan Biles **seconded**. **MOTION CARRIED**.

Director Johnson brought two items to the Committee's attention ~ there is a typo in the resolution under FARR (the 2001-03 request should be \$151,250) and the YAF request amounts were strictly needs suggested by the COAFAC without consideration of interaction with other programs and state needs.

Bud Krogh **moved** to adopt the IAC 2001-2003 capital budget request with the mentioned correction to FARR and the previously approved WWRP numbers. Elizabeth Rodrick **seconded. MOTION CARRIED.** (Resolution #2000-14).

6. 2001-03 OPERATING BUDGET

Ms. Wilhelmi reviewed the 2001-03 operating budget request (see notebook for details). She stated a strategic plan is required as part of the operating budget. The IAC has been working on this for a couple of years and a summary is included. Ms. Wilhelmi stated the carry-forward and maintenance level budgets assume business as usual. Further, the third and final step of the budget process is inclusion of new programs/services. Staff are proposing the following new request items: (1) Land and Water Administrative & Statewide Outdoor Recreation and Habitat Strategic Plan; (2) Trails Participation Study; and (3) Small & Rural Cities Recreation Study. She added the SRFB budget is similar to the IAC's ~ no new staff or increases in funds. SRFB approved two decision packages ~ development of a salmon database and funds for technical assistance.

Bud Krogh **moved** to adopt the IAC 2001-03 operating budget request. Elizabeth Rodrick **seconded. MOTION CARRIED** (Resolution #2000-15).

7. LWCF FFY 2000 FUNDING

Eric Johnson reviewed the memorandum regarding the allocation of Land and Water Conservation fund fiscal 2000 monies (see notebook for details). He stated two projects that best meet the criteria for LWCF funding this year are King County's Tollgate Park and City of Kent's Clark Lake.

Cleve Pinnix moved adoption of allocation of FFY 2000 Land and Water Conservation Funds as recommended by staff. Bob Parlette **seconded. MOTION CARRIED** (Resolution #2000-16).

ITEM 8. STRATEGIC PLAN ~ SCORECARD

Greg Lovelady presented notebook item 8 (Strategic Plan ~ Scorecard), pointing out this document primarily charts staff activities as they serve the Committee and no action is being asked for at this time.

ITEM 9. PROJECT CHANGES

Kammie Bunes presented a cost increase request from Clallam County for the Lake Pleasant boat launch improvements project. Due to construction bids being in excess of cost estimates, the county is requesting an 18% cost increase in order to complete the project as planned. This request is asking the IAC to commit an additional \$16,645 in BFP funds and the county in the amount of \$8,198, for a total of \$24,843 additional funds.

Stan Biles **moved** approval of Clallam County's cost increase request for Lake Pleasant boat launch improvements project. Bud Krogh **seconded**. **MOTION CARRIED** (Resolution #2000-17).

Eric Johnson reviewed IAC conversion policy, stating important elements are that the fair market value of the property being converted is established and the replacement property has equal or greater fair market value; the recreation utility on the replacement property is also equal to or greater than on the property being converted; and the replacement property is eligible to receive funding from the agency.

Kammie Bunes presented Clark County's conversion request for the Wineberg Community Park. The request is to convert approximately 30 acres of the 43-acre community park to a non-eligible recreation use ~ development of an amphitheatre. The 76-acre replacement property provides a greater recreation utility for both passive and active recreational opportunities than the conversion property.

Cleve Pinnix **moved** approval of the request from Clark County for conversion of 29.76 acres of Wineberg Community Park. Stan Biles **seconded**. **MOTION CARRIED** (Resolution #2000-18).

REPORTS FROM PARTNER AGENCIES

Mr. Biles reported all-time record use of trailheads, trails, and campgrounds across the state.

Elizabeth Rodrick expressed WDFW's thanks to IAC staff for their help and hard work at the technical assistance meetings.

Cleve Pinnix distributed information on the Washington State Parks Gift Foundation and asked if the Committee had any ideas on possible Board members. Also, next week the Parks Commission will be meeting to adopt their budget. Further, they will be proposing a new trail systems category in the capital budget.

PUBLIC COMMENT

Shelly Marelli, King County Parks, and Lori Flemm, Kent Parks and Recreation Department) expressed their support and appreciation for the LWCF funding.

Brian McCabe, resident of Sammamish, expressed concerns with Sammamish Plateau Water & Sewer District's proposal to place two water tanks within IAC-funded park property. His concerns are they are in a preservation area and the vision of the IAC is to preserve these areas for passive recreation. He is here today to advise the IAC what is going on and urge the IAC to look into this situation.

Director Johnson advised the IAC had responded to a letter from Mr. McCabe on this issue, indicating IAC has no immediate concern on this issue.

Chair Mason expressed appreciation to Mr. McCabe for taking the time to talk to the Committee about this and we'll keep an eye on it at this point.

Director Johnson advised Diane Nelson, representing off-road vehicle users, drafted a fuel study issues document and would be interested in any comments Committee members may have. IAC has letters from Craig Engleking, Washington Trails Association, on this issue also.

This being Chair Mason's last meeting, Mr. Biles expressed his pleasure working with her and thanked her for her work on the Committee; Cleve Pinnix reinforced Stan's comments; Bob Parlette added his thanks as well. Director Johnson added Chair Mason will be given appropriate recognition at the September IAC meeting.

Being no further business, the meeting adjourned at 2:50 p.m.

Robert L. Parlette, Acting Chair

Next Meeting: September 21-22, 2000
 Natural Resources Building, Room 172
 Olympia, Washington